

# The Student Loan Debt Crisis Might Be Worse Than We Think How Credit Report Data May Be Masking the True Scope of the Problem

By Eric Espinoza, Associate Director of Programs and Strategic Advocacy August 2019

# **Executive Summary**

The following memo outlines two systematic phenomena in consumer credit reporting that have major implications for all analysis on student loan debt done using credit bureau data. In short, the issue lies in the fact that the Department of Education's student loan servicers <u>completely</u> stop reporting outstanding loan balances to the credit bureaus in two common, mostly predictable, sets of circumstances: (1) when loans go into default; and (2) when loans are mistakenly deemed to have expired past their statute of limitations under the Fair Credit Reporting Act, creating a gap in reporting that can be detected by cross referencing a borrower's loan information as listed in the federally owned National Student Loan Data System (NSLDS).

The implications of these findings are deeply troubling since so much of what we know about consumer debt in the United States is informed by research whose data is sourced directly from consumer credit reports. If consumer credit reports obfuscate important truths about the debt balances of student borrowers in default, so too will any research that relies on this data. The risk here is that policymakers who depend on this research will be insufficiently equipped to design informed and effective interventions.

Our concern is compounded by the fact that student loan default in particular is extremely common among borrowers. Approximately 9 million borrowers are currently in default status, with over 1 million defaults occurring every year—this translates into nearly one in every five borrowers defaulting, with one student loan default occurring every 30 seconds.<sup>i</sup> The prospect of this large a segment of borrowers getting left out of key data analysis was the impetus for this piece.

# <u>The Evolution of Student Loans: From National Security Instrument to Systemic Economic</u> <u>Threat</u>

On September 2, 1958, President Dwight D. Eisenhower signed the National Defense Education Act. With a few strokes of his pen, the first federal student loan program in the United States was born. The principle purpose of this legislation was to fortify American national security by enabling the United States to compete with the Soviet Union in areas of science and technology. The law funded



improvements to American schools, promoted postsecondary education, and offered federal student loans to the country's most promising high school students.<sup>ii</sup>

Over 60 years later, the higher education landscape in the United States has shifted dramatically. To the likely dismay of the original authors of the National Defense Education Act, current realities surrounding student borrowing and debt are more commonly associated with systemic threats to American prosperity than with its origin as a means to bolster national security.

Today, we are facing a national student loan debt crisis thanks in large part to harsh macroeconomic factors such as wage stagnation, eroding job quality and the ever-increasing cost of higher education. Currently, 43 million student borrowers<sup>iii</sup> owe nearly \$1.6 trillion<sup>iv</sup> in student loan debt. Students and their families are borrowing unprecedented sums of money to pursue their degrees and struggling more than ever to pay it back. The United States government is far and away the largest provider of student loans in the country – as a result, they (i.e. taxpayers) own a fast growing portfolio of student debt whose prospects of being paid back in full are increasingly grim.

Perhaps most detrimental to our consumer-based economy, however, is the fact that the financial health of many student loan borrowers is deteriorating rapidly. Millions of Americans with student loans are less financially secure, <sup>v</sup> less likely to be saving substantially for retirement, <sup>vi</sup> less likely to start their own small businesses, <sup>vii</sup> less likely to become homeowners, <sup>viii</sup> and more likely to delay major life decisions such as getting married.<sup>ix</sup> Prominent business leaders and consumer advocates are aligned in their assessment that student debt has become a "significant issue" affecting the American economy,<sup>x</sup> with at least one former CFPB official calling it, "perhaps the most significant consumer finance issue threatening our nation at this time."<sup>xi</sup>

# The Origin of Neighborhood Trust's Strategic Advocacy Initiative

For over two decades, Neighborhood Trust has witnessed firsthand the kind of burden that outstanding student loan debt can have on borrowers. Every year our dedicated Financial Counselors achieve real results with our low- to moderate-income (LMI) clients, working tirelessly to help them reduce their debt burden and increase their savings, while leveraging behavioral theory to ensure the improvement of their overall financial health. Annually we reach more than 9,000 LMI workers across the country, and our counselors can draw from a deep reserve of experience helping student borrowers navigate a troubled landscape. The stories our counselors have to tell are both tremendously illuminating and deeply troubling: issues can range from clients grappling with tax return seizures and wage garnishment orders, to clients who borrowed money to attend schools that permanently close their doors mid-semester, leaving them with the debt but no degree.

As Neighborhood Trust's operation has grown in size, scope and sophistication, we have recognized that our expanding client dataset presents a rich cache of consumer insights ripe for more nuanced analysis. As we sift through our data and reflect on counselor experiences, it is clear that we, as direct



practitioners, have a tremendous opportunity to scale our impact far beyond our current reach. By distilling our data, stories and unique insights, we can influence research, government policy, the

financial services market and many other facets of the broader financial ecosystem that touch our clients' lives. To this end, we launched our Strategic Advocacy initiative with the objective of using our data and insights to bolster existing advocacy efforts that are already doing critical work; elevating the voices of everyday workers braving the perils of financial insecurity, supporting consumer protections and cultivating a more affordable and accessible financial services marketplace.

# Phenomenon 1: The "Default Gap" with Federal Student Loans

Since our service delivery model involves pulling individual consumer credit reports for clients, over the years our team has identified a few troubling patterns when it comes to defaulted student loans. Take the real client example of "Joe" (whose name has been changed for privacy purposes). Joe had defaulted on his federal student loans and was looking for a quick remedy to his problem. As is customary with all outstanding debts (loans, lines of credit, collections), each of Joe's federal student loans appeared on the credit report, their outstanding balances were each listed as \$0. The trained practitioner eye could nevertheless detect some telltale indicators that his loans were in default rather than paid off or discharged. These indicators are consistent across all three credit reporting bureaus and credit report formats. Federal student loan tradelines in default will display the following characteristics:

Content in the "Remarks" or "Comments" section indicating that the loans have been "Transferred" or taken over by another servicer.

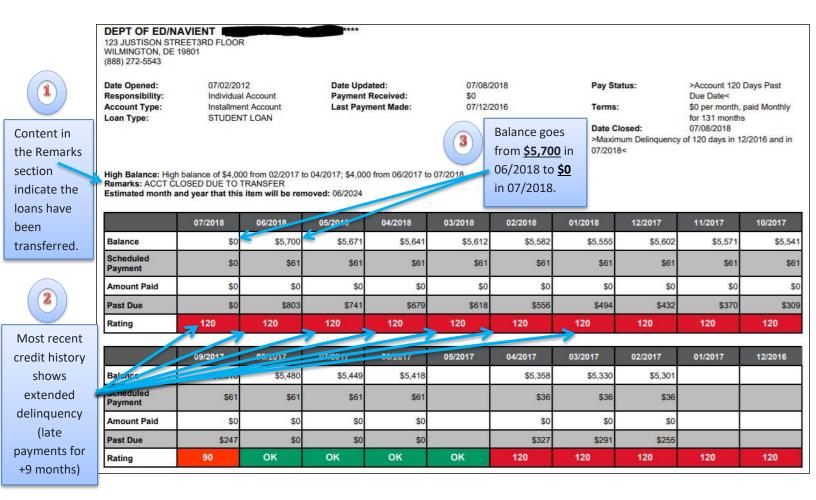
Most recent credit history showing extended delinquency (usually 9 or more months of consecutive missed payments).

Balance fields reporting \$0.

Below is a screenshot of a defaulted student loan tradeline that exhibits all of the aforementioned characteristics. The screenshot is sourced from an actual (redacted) credit report that a client obtained for free through <u>www.annualcreditreport.com</u>. We have inserted arrows, text boxes and numbering to the help readers readily identify each of the most relevant characteristics of the "Default Gap":



## Figure 1: Example of How Consumer Debt in Collections Typically Appears on a Credit Report



The phenomenon outlined above could easily—but erroneously—be confused with typical reporting behavior when consumer debt is transferred from an original creditor to a third-party collection company in response to prolonged delinquency. However, in order to ensure that debt is not double-counted on consumer credit reports the original creditor, upon transfer, will report a balance of \$0, and the third-party collection company will begin reporting the full balance. For example, if T-Mobile transfers a \$350 debt to Portfolio Recovery Associates (a collections company), then T-Mobile should change their previously reported balance from \$350 to \$0 – at the same time, Portfolio Recovery Associates should now appear on that consumer's credit report with a reported balance of \$350 (see Figure 2 for a visual representation of this explanation).

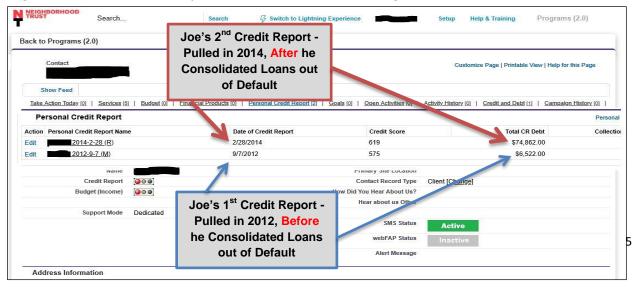


	// / //	•
	Credit Report Scenario #1	Credit Report Scenario #2
T-Mobile (Original Creditor)	\$0	\$350
Portfolio Recovery Associates (Debt Collector)	\$350	\$350
Total Debt Shown on Credit Report	🗸 \$350 🗸	X \$700 X
Conclusion	Accurate Reporting	Inaccurate reporting

## Figure 2: Example of How Consumer Debt in Collections Typically Appears on a Credit Report

The crux of the issue with the default gap is that, when it comes to federal student loans, the collections company (contracted by the Department of Education to service the loan while it is in default) does **NOT** appear on consumer credit reports, *at all*. That is, while a client's federal loans are in default, it appears as if the loan balances have disappeared from the credit report altogether. Our counselors are trained to recognize this phenomenon and cross reference the client's credit report with their National Student Loan Data Systems (NSLDS) account, which is much more reliable since it is the Department of Education's own central database for all student aid.<sup>xii</sup> Once the loans are brought *out* of default status, however, the "cured" student loan debt will show back up on the credit report. (See Figure 3 for Joe's total credit report debt summary before and after having student loans in default status).

- Sept 2012: Joe's federal student loans are in default, causing his student loan balances not to appear on his credit report. His report reflects a total consumer debt burden of only \$6,522.
- February 2014: Joe's federal student loans are "cured" (brought out of default), causing his student loans to once again appear on his credit report; His report reflects a total consumer debt burden of \$74,862.



## Figure 3: Joe's Total Credit Report Debt Before and After Having Student Loans in Default Status



#### Another Federal Student Loan Default Gap Example at a Glance

- December 2018: Tom receives a collection notice (nearly \$30k outstanding) for his defaulted student loan debt.
- April 2019: Tom meets with his financial counselor, who pulls his credit report showing \$0 balances next to all of his student loan tradelines. *Note: Neighborhood Trust could not include screenshots of his actual credit report due to contractual restrictions.*
- July 2019: Tom takes a screenshot of his National Student Loan Data Systems (NSLDS) account to verify that he does, in fact, have outstanding student loan debt (over \$20k outstanding).

"Tom's" Collection Not	tice for Defaulted Studer	t Loans: Page 1 of 1	
Dept 24038 PO Box 1259 Oaks PA 19456	6506 S LEWIS A 888- ED Number: Principal Balance: Interest	Example 2015 Section States Section States Section States Section States Section Section States Section Sectio	Tom's defaulter student loan balance
։ վիվուդիդիկնեսիցիլերենները ՏՏՏ	National Payme P0 Box 790336 Saint Louis- M	nt Center	of nearly \$30,000 as of 12/7/18
"Make payments payable to U.S	5. Oppartment of Education. Include your ED Number & Detach uppe	r portion with your payment.**	
This notice is from Alltran Education	on, Inc. The U.S. Department of Education (ED) h this agency for collection.	has placed your defaulted student	
We have reviewed your account and and affordable payments relative to	d have determined that you are eligible for a repa your financial situation.	yment plan featuring reasonable	
	, depending on your loan, family size, and finance	ial status, where you may be	
	to get your loan into repayment status.		
You may also qualify for other opti-	ions such as a settlement or consolidation.		
Please contact an Alltran Education happy to assist you in obtaining a re	<ol> <li>Inc. account representative as soon as you rece easonable and affordable repayment plan.</li> </ol>	ive this notice and we will be	
For your convenience, we offer pay	ment by the following methods:		
<ul><li>Check by Phone</li><li>Debit Card</li></ul>			
Please call or write our office regard	ding this matter at Alltran Education, Inc. P.O. Box 702220, Tulsa Ol 888-377-5000	≤ 74170	
Sincercly,			
Toll Free			
This communication is from a debt collect ensure professional service and legal cor-	tor. This is an attempt to collect a debt. Any information of mpliance, all incoming and outgoing telephone calls to thi monitoring.	btained will be used for that purpose. To s facility are subject to recording and/or	
	total balanca dua raflactad abawa. Danawa of interact, luta	charges, and other charges that may vary	
necessary after we receive your paymen	of which will be greater. As a result, if you pay the amount, in which event we will contact you. For further informat charges, write the undersigned or call 888-377-5000 additional Pages and/or Reverse Side for More Informat	tion regarding your balance or interest	



Ald Sumn	nary for					Your enrollment o	datus is GRADUATED	, effective 12/14/201	2.
			6	MyStude Downloa	entData ad				
	Type of Loan	Please click on num	bers in fir	st column to see o	letails includ Disbursed	ing point of co Canceled	ontact. Outstanding	Outstandin	Tom'
1	-	ORD UNSUBSIDIZED	Amount \$4,000	07/02/2012	Amount \$4,000	Amount SO	Principal \$5,209	Interest \$833	NSLD
2		ORD SUBSIDIZED	\$3,500	07/02/2012	\$3,500	\$0	\$3,959	\$320	record
3		ORD UNSUBSIDIZED	\$6,000	10/10/2011	\$6,000	\$0	\$8,165	\$1,305	
4		ORD SUBSIDIZED	\$3,500	10/10/2011	\$3,500	\$0	\$3,893	\$315	confirn
Total D	IRECT STAFFORD U	INSUBSIDIZED				_	\$13,374	\$2,138	over
Total D	RECT STAFFORD S	UBSIDIZED					\$7,852	\$635	\$20,000
Total Al	I Loans						\$21,226	\$2,773	student I
				Grants					debt n
			Pall Lifeti	me Eligibility Used	4- 140 690%				
									appear
	The second secon	Please click on num	bers in fir		letails includ	ing point of co	ontact.	Disbursed	on cree
	Award Year	Type Of Grant:		School				Amount	repor
1	2012 - 2013	FEDERAL PELL GR	ANT	AMERICAN ACADI	EMY MCALLIS	TER INSTITUTE	8	\$5,550	
Total Al	l Grants							\$5,550	
Total Al	I Grants	FEDERAL PELL GR  es reflects the most current of overpayment status, or fax r	lata in the NSL	LDS database. The data o	contained on this s	ite is for general info	vmation purposes an	\$5,550 Ind should not be use	

# Phenomenon 2: The Statute of Limitations Gap

Another (less common) instance where our counselors see discrepancies between client credit reports and NSLDS accounts is when derogatory credit report information is removed from a report— presumably in compliance with the Fair Credit Reporting Act (FCRA). The FCRA states that accounts



placed for collection, or any other adverse information (other than records of convictions of crimes) must be excluded from consumer reports after 7 years.<sup>xiii</sup> Although these reporting periods were expressly lengthened for federal student loans in the Higher Education Act of 1965, <sup>xiv</sup> our counselors have nonetheless seen discrepancies (see below for an example where nearly \$200k in student loan was obfuscated by this phenomenon):

## A Statute of Limitations Gap Example at a Glance

- July 8<sup>th</sup>, 2019: Ana meets with her financial counselor who pulls her credit report showing \$0 balances next to all of her student loan tradelines. *Note: Neighborhood Trust could not include screenshots of his actual credit report due to contractual restrictions.*
- July 12<sup>th</sup>, 2019: Ana takes a screenshot of her National Student Loan Data Systems (NSLDS) account to verify that she does in fact, have outstanding student loan debt (nearly \$200k outstanding).

12/201	0	Fin	ancial Aid Réview –					
E	ederal Stu	don		UD SPONS	08 .4		_	1
	DEFICE of the U.S. DEPAR		EDUCATION the		MIND *			
Nat	ional Student Loan Data Syste	m (NSLDS) I	for Students					NSL
	nol (Spanish)	an process)	ior statents				_	Revie
Skin	Navigation eAidEnrollmentSubsidized Us	anaVour Cou	staat InfoExit Commolie	a Authorizati	on Glasson FA	On Contract		7/12/2
Us L	ogoff	A	5366 1033	and and a second	mar is	State Co		
	DS is a repository of informati ecting the data into one central						_	
any r	reason you disagree with the in	formation re	ported to NSLDS, pleas	e contact one	or more of th	ie sources of		
	data listed on the detail pages DAID if you need additional as							
	DS provides.	ansimile. 10	an continents and correct	and whither	p anprove the	000111000		
	D.C. h. I							
	Defaulted Summary for State		Your enrollment	status is NEV	VER ATTENI	DED , effective		
		The second				12/29/2001.		
		Authori	zation Subsidized Usas	10				
				-				
		0	(					
			(					Ana
		2	MyStudentDat Download					
		Ŀ	(					NSLI
	Please elick o		MyStudentDat Download	a ling point of cost			<b>ר</b>	
	Type of Loan	Loan	MyStudentDat Download Loans	a ling point of con	Outstanding	g Outstanding Interest	٦	NSLI
1	Type of Loan DIRECT CONSOLIDATED	Loan	MyStudentDat Download Lass	a ling point of con	Outstanding		٦	NSLI reco confir
1	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED	Loan Amount \$25,153	August Loans Loans Loan Date Disbursed Amount 08/20/2009 \$25,104	a ling point of con I Canceled Amount S49	Outstandin Principal \$37,768	Interest \$2,682		NSLI reco confir near
2	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED A DIRECT CONSOLIDATED UNSUBSIDIZED A	Loan Amount \$25,153 \$85,955	August Loans Loans International Loan Date Loan Date 08/20/2009 \$25,104 08/20/2009 \$85,786	a ling point of con l Canceled Amount S49 S168	Outstanding Principal \$37,768 \$155,494	Interest \$2,682 \$11,026		NSLI reco confir near \$200,0
<u>2</u> <u>3</u>	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED A DIRECT CONSOLIDATED UNSUBSIDIZED A FFEL CONSOLIDATED	Loan Amount \$25,153 \$85,955 \$19,640	August Au	a ling point of con I Canceled Amount S49 S168 S0	Outstanding Principal \$37,768 \$155,494 \$0	Interest \$2,682 \$11,026 \$0		NSLI reco confir near
2 3 4	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED DIRECT CONSOLIDATED UNSUBSIDIZED FFEL CONSOLIDATED FFEL CONSOLIDATED DIRECT CONSOLIDATED	Loan Amount \$25,153 \$85,955 \$19,640 \$67,114	MyStudentDat           Loans           Loan Date           Disburse           Amount           08/20/2009           955,786           06/29/2006           06/29/2006           57,114	a Ing point of con Canceled Amount S49 S168 S0 S0 S0	Outstandin; Principal \$37,768 \$155,494 \$0 \$0	Interest \$2,682 \$11,026 \$0 \$0		NSLI reco confir near \$200,0 student
<u>2</u> <u>3</u>	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED * DIRECT CONSOLIDATED UNSUBSIDIZED * FFEL CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED	Loan Amount \$25,153 \$85,955 \$19,640 \$67,114 \$66,131	August Au	a ling point of con I Canceled Amount S49 S168 S0	Outstanding Principal \$37,768 \$155,494 \$0	Interest \$2,682 \$11,026 \$0		NSLI reco confir near \$200,0 student debt
2 3 4	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED DIRECT CONSOLIDATED UNSUBSIDIZED FFEL CONSOLIDATED FFEL CONSOLIDATED DIRECT CONSOLIDATED	Loan Amount \$25,153 \$85,955 \$19,640 \$67,114 \$66,131	MyStudentDat           Loans           Loan Date           Disburse           Amount           08/20/2009           955,786           06/29/2006           06/29/2006           57,114	a Ing point of con Canceled Amount S49 S168 S0 S0 S0	Outstandin; Principal \$37,768 \$155,494 \$0 \$0	Interest \$2,682 \$11,026 \$0 \$0		NSLI reco confir near \$200,0 student
2 3 4 5	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED UNSUBSIDIZED FFEL CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED	Loan Amount \$25,153 \$85,955 \$19,640 \$67,114 \$66,131	MyStudentDat           Lass           trat colume to see details inclue           Loan Date         Disbursee           08/20/2009         \$25,104           08/20/2009         \$85,786           06/29/2006         \$19,640           06/29/2006         \$66,131	a ing point of coal f Canceled Amount \$49 \$168 \$0 \$0 \$0 \$0 \$0	Outstandin; Principal \$37,768 \$155,494 \$0 \$0 \$0 \$0	Interest \$2,682 \$11,026 \$0 \$0 \$0 \$0 \$0		NSLI reco confir near \$200,0 student debt appea
2 3 4 5 6	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED UNSUBSIDIZED UNSUBSIDIZED FFEL CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED SUBSIDIZED FFEL CONSOLIDATED FFEL CONSOLIDATED	Loan Amount \$25,153 \$85,955 \$19,640 \$67,114 \$66,131 \$19,362 \$53,162 \$15,563	MyStudentDat           Lass           trat colume to see details inclue           Loan Date         Disbursee           Amount         08/20/2009           08/20/2009         \$85,786           06/29/2006         \$19,640           06/29/2006         \$67,114           04/28/2006         \$66,131           04/28/2006         \$19,362	a Ing point of coat I Canceled Amount \$49 \$168 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0	Outstandin; Principal \$37,768 \$155,494 \$0 \$0 \$0 \$0 \$0 \$0 \$0	Interest \$2,682 \$11,026 \$0 \$0 \$0 \$0 \$0		NSLI reco confir near \$200,0 student debt
2 3 4 5 6 7	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED DIRECT CONSOLIDATED UNSUBSIDIZED FFEL CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED SUBSIDIZED FFEL CONSOLIDATED FFEL CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED	Loan Amount \$25,153 \$85,955 \$19,640 \$67,114 \$66,131 \$19,362 \$53,162 \$15,563	MyStudentDat           Loans           Loan Date           Disburse           Amount           08/20/2009           525,104           08/20/2009           08/20/2009           525,104           08/20/2009           525,104           06/29/2006           66/29/2006           519,640           06/29/2006           66,131           04/28/2006           04/28/2006           519,362           07/23/2003           \$53,162	a Ing point of cont Canceled Amount S49 S168 S0 S0 S0 S0 S0 S0 S0 S0	Outstandin; Principal \$37,768 \$155,494 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0	Interest \$2,682 \$11,026 \$0 \$0 \$0 \$0 \$0 \$0 \$0		NSLI reco confir near \$200,0 student debt appea
2 3 4 5 6 7 8 9	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED DIRECT CONSOLIDATED UNSUBSIDIZED FFEL CONSOLIDATED DIRECT CONSOLIDATED SUBSIDIZED FFEL CONSOLIDATED FFEL CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED	Loan Amount \$25,153 \$19,640 \$66,131 \$19,362 \$19,362 \$13,563 \$37,948	MyStudentDat           Lass           Iradi colume to see details inclue           Loan Date         Disbursee           Marcel Column         Disbursee           08/20/2009         \$25,104           08/20/2009         \$85,786           06/29/2006         \$19,640           06/29/2006         \$19,640           06/29/2006         \$66,131           04/28/2006         \$19,362           07/23/2003         \$53,162           07/23/2003         \$15,563           09/30/1999         \$37,948	a fing point of con- f Canceled Amount S49 S168 S0 S0 S0 S0 S0 S0 S0 S0 S0 S0	Outstandin; Principal S37,768 S155,494 S0 S0 S0 S0 S0 S0 S0 S0 S0	Interest \$2,682 \$11,026 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0		NSLI reco confir near <b>\$200,0</b> student debt appea on cre
2 3 4 5 6 7 8 9 10	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED DIRECT CONSOLIDATED UNSUBSIDIZED FFEL CONSOLIDATED DIRECT CONSOLIDATED UNSUBSIDIZED DIRECT CONSOLIDATED SUBSIDIZED FFEL CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED UNSUBSIDIZED DIRECT CONSOLIDATED SUBSIDIZED	Loan Amount \$25,153 \$85,955 \$19,640 \$67,114 \$66,131 \$19,362 \$53,162 \$15,563 \$37,948 \$11,828	MyStudentDat           Lass           Iradian Date         Disburses Amount           08/20/2009         \$25,104           08/20/2009         \$85,786           06/29/2006         \$19,640           06/29/2006         \$19,640           06/29/2006         \$66,131           04/28/2006         \$19,362           07/23/2003         \$53,162           07/23/2003         \$15,563           09/30/1999         \$37,948           09/30/1999         \$11,828	a Ing point of con Canceled Amount S49 S168 S0 S0 S0 S0 S0 S0 S0 S0 S0 S0 S0 S0 S0	Outstandin; Principal S37,768 S155,494 S0 S0 S0 S0 S0 S0 S0 S0 S0 S0	Interest \$2,682 \$11,026 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0		NSLI reco confir near <b>\$200,0</b> student debt appea on cre
2 3 4 5 6 7 8 9	Type of Loan DIRECT CONSOLIDATED SUBSIDIZED DIRECT CONSOLIDATED UNSUBSIDIZED FFEL CONSOLIDATED DIRECT CONSOLIDATED SUBSIDIZED FFEL CONSOLIDATED FFEL CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED DIRECT CONSOLIDATED	Loan Amount \$25,153 \$19,640 \$66,131 \$19,362 \$19,362 \$13,563 \$37,948	MyStudentDat           Lass           Iradi colume to see details inclue           Loan Date         Disbursee           Marcel Column         Disbursee           08/20/2009         \$25,104           08/20/2009         \$85,786           06/29/2006         \$19,640           06/29/2006         \$19,640           06/29/2006         \$66,131           04/28/2006         \$19,362           07/23/2003         \$53,162           07/23/2003         \$15,563           09/30/1999         \$37,948	a fing point of con- f Canceled Amount S49 S168 S0 S0 S0 S0 S0 S0 S0 S0 S0 S0	Outstandin; Principal S37,768 S155,494 S0 S0 S0 S0 S0 S0 S0 S0 S0	Interest \$2,682 \$11,026 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0		NSLI reco confir near <b>\$200,0</b> student debt appea on cre



7/12/2019		F	Financial Aid Review				
13	FFEL STAFFORD SUBSIDIZED	\$3,629	08/24/1993 \$3,629	SO	\$0	50	
14	FFEL STAFFORD SUBSIDIZED	\$3,871	06/15/1993 \$3,871	\$0	<b>S</b> 0	\$0	
15	FFEL STAFFORD SUBSIDIZED	\$5,111	10/20/1992 \$5,111	<b>S</b> 0	<b>S</b> 0	\$0	
16	FFEL STAFFORD SUBSIDIZED	\$500	07/01/1992 \$500	SO	<u>S0</u>	\$0	
<u>17</u>	FFEL STAFFORD SUBSIDIZED	\$293	05/27/1992 \$293	<b>S</b> 0	\$0	<b>S</b> 0	
<u>18</u>	FFEL STAFFORD SUBSIDIZED	\$2,625	10/18/1989 \$2,625	<b>S</b> 0	SO	\$0	
<u>19</u>	FFEL SUPPLEMENTAL LOAN (SLS)	\$4,000	10/18/1989 \$4,000	50	SO	\$0	
<u>20</u>	FFEL STAFFORD SUBSIDIZED	\$206	10/08/1988 \$206	<u>S0</u>	<u>\$0</u>	\$0	
21	FEDERAL PERKINS	\$1,500	04/19/1987 \$1,500	<b>S0</b>	SO	\$0	
22	FFEL STAFFORD SUBSIDIZED	\$2,500	09/13/1985 \$2,500	<b>S</b> 0	\$0	50	
23	FFEL STAFFORD SUBSIDIZED	\$2,500	10/17/1984 \$2,500	<b>S</b> 0	SO	\$0	
24	NATIONAL DIRECT STUDENT LOAN	\$560	01/01/1900 \$560	<b>S</b> 0	SO	\$0	
	(PERKINS) DIRECT CONSOLIDATED				\$37,768	\$2,682	
Total	IDIZED DIRECT CONSOLIDATED	6			\$155,494	\$11,026	
	JBSIDIZED FFEL CONSOLIDATED				SO	50	
Total	FFEL SUPPLEMENTAL				50	\$0	An
Total	FFEL STAFFORD				\$0	50	NSL
	FEDERAL PERKINS				SO	\$0	rec
	NATIONAL DIRECT ENT LOAN (PERKINS)				SO	S0	conf
· · · · · · · · · · · · · · · · · · ·	All Loans				\$193,262	\$13,708	nea
	nation contained on these pag						\$200,0
	s site is for general information syment status, or tax reporting						studer
	of your debts for further info		and and a strangend of the	the bit wit	, and a second of the		debt
	Privacy   Security   Notices						appe
white	House.gov   USA.gov   ED.g	<u>ov</u>					
End o	fPage						on c
							rep

# **Implications of Our Findings**

## Individual Consumer: The Visibility Gaps Have Limited Impact on Most Borrowers

In our experience, clients meeting with our Financial Counselors do not experience the same visibility gap. That is, even if their credit reports do not show outstanding student loan balances, clients will often say something to the effect of, "Well, I know they're out there—they take my tax refund every year!" or



ask skeptically, "So are you saying I don't owe my student loans anymore? They froze my bank account a few years ago."

From an individual consumer perspective, the most dangerous combination of factors would be a borrower who has lost track of their student loans, has not experienced student loan collection activity in some time, and whose loans are obfuscated by the 'Statute of Limitations Gap'. This is a particularly problematic combination because our counselors would not have any indication that the client ever borrowed student loans, and thus, a review of the client's credit report would not prompt the client to recall the existence of this debt. The client profile described above is one that Neighborhood Trust sees less often, but is most typical of those who attended school decades ago (often at a for-profit institution), dropped out fairly quickly (leading them to believe that since they did not attend any classes, they did not owe any money), and have been unemployed for an extended period of time (putting them out of reach of traditional collection efforts such as tax refund offsets or wage garnishment).

## Policy Implications: The Visibility Gaps Have Greater Impact and Can Lead to Misdirected Policy

If one interrogates credit bureau data without the aforementioned "default gap" insight, neighborhoods with high concentrations of defaulted student loans may appear to exhibit curiously low, or below average student loan balances. A policymaker could analyze the data for such a neighborhood and conclude that these borrowers have student loans with relatively manageable balances. As a result, this policymaker may prioritize solutions that address flaws in the administration of the loan program such as more effective communication of due dates and repayment plans for students graduating or leaving school. When taking our insights into account, however, one might begin to suspect that these balances are not necessarily small at all—in fact, it is entirely possible that the full picture of a given borrower's student loan burden is simply being obfuscated by the federal student loan "default gap". As a result, the solutions needed may need to address the overall affordability of the loans, given the chasm between typical earnings and growing debt burden.

## **Conclusion & Call to Action**

Neighborhood Trust does not possess nearly enough data to speculate regarding the magnitude of the gap between student loan balances as reported by the credit bureaus and those reported by NSLDS data sources. However, given the approximately 9 million borrowers currently in default, and the over 1 million borrower defaults occurring every year, it would be a mistake to disregard this insight. The student loan reporting discrepancies outlined above merit the attention of anyone using credit bureau data to analyze the realities of student borrowers.

We call on researchers to incorporate these findings into their future data analysis and use them to release more accurate reports to the public. As our analysis indicates, taking credit reports at face value when it comes to student debt may lead to inaccurate conclusions. Student debt in America may be a



bigger problem than many think and underestimating it could lead to well-intentioned, but poorly designed policy interventions.

Neighborhood Trust is seeking partners and is eager to share direct practitioner insights on student loan debt and other consumer financial challenges facing low-to-moderate income workers. To collaborate, please contact Eric Espinoza at <u>eespinoza@neighborhoodtrust.org</u> and tell us more about your area of interest.

# **About Neighborhood Trust Financial Partners**

<u>Neighborhood Trust Financial Partners</u> is a nonprofit social enterprise that empowers workers to take control of their finances. We provide financial counseling and access to carefully curated products focused on the challenges confronting most working households today: cash-flow shortfalls, budgeting, emergency savings, and debt management.

To maximize our impact, we deliver our counseling in settings that are convenient to workers, including the workplace, financial institutions, and community nonprofits, and we link our clients to safe, affordable financial products. The end result is workers who are more confident and less stressed about their finances, who build healthy balance sheets and work towards wealth creation goals like starting a new business or helping their child go to college.

As a mission-driven organization deeply committed to the financial health of its clients, we seek to disseminate our practitioner insights to ensure that stakeholders gain a more nuanced and informed understanding of the lived realities facing LMI workers. Since our clients' financial lives are inevitably affected by a broader ecosystem of policies and practices, we believe it is crucial for researchers, policymakers, and other stakeholders to access data and insights that facilitate enhanced comprehension. We fervently believe that addressing any problem, particularly one as daunting and multifaceted as the student debt crisis, requires a sound understanding of its scope.

Neighborhood Trust has made it part of its mission to leverage our data, insights and real client examples to elevate the voices of everyday workers navigating the harsh realities of financial insecurity. We are eager to share more of our work through our Strategic Advocacy initiative and look forward to hearing more from you about your consumer finance area of interest.

# About the Author

Eric Espinoza is Associate Director of Programs and Strategic Advocacy at Neighborhood Trust Financial Partners where he leads the organization's efforts to purposefully surface and distill data, stories, and expert insights that detail the perils and realities of financial insecurity faced by every day workers. This initiative focuses on partnering with other advocates to influence policy, business practices, financial products and services in ways that improve worker financial health. Eric is also a lead provider of



Technical Assistance to other financial counseling providers via the Cities for Financial Empowerment Fund.

Previously, Eric managed a team of Neighborhood Trust counselors and played a central role in writing and delivering Neighborhood Trust's proprietary New Counselor Training Curriculum. He spent four years as a Financial Counselor, working directly with over 700 clients to improve their economic stability and mobility through a combination of individualized personal financial counseling sessions and facilitated group learning workshops. Eric holds a BA from Dartmouth College, graduating Magna Cum Laude with a double major in Geography and Latin American, Latino and Caribbean Studies.

<sup>III</sup> Federal Student Aid: An Office of the U.S. Department of Education. "Federal Student Loan Portfolio." <u>https://studentaid.ed.gov/sa/about/data-center/student/portfolio</u>

<sup>iv</sup> Board of Governors of the Federal Reserve System (US), Student Loans Owned and Securitized, Outstanding [SLOAS], retrieved from FRED, Federal Reserve Bank of St. Louis; July 23, 2019. <u>https://fred.stlouisfed.org/series/SLOAS</u>

<sup>v</sup> Elliot, William and IlSung Nam. "Is Student Debt Jeopardizing the Short-Term Financial Health of U.S. Households?" *The Federal Reserve Bank of St. Louis Review,* September/October 2013. <u>https://files.stlouisfed.org/files/htdocs/publications/review/13/09/Elliott.pdf</u>

<sup>vi</sup> Rutledge, Matthew S. "Do Young Adults with Student Debt Save Less for Retirement?" *Center for Retirement Research at Boston College*, June 2018. <u>https://crr.bc.edu/briefs/do-young-adults-with-student-debt-save-less-for-retirement/</u>

<sup>vii</sup> Ambrose, Brent W., Larry Cordell, Shuwei Ma. "The Impact of Student Loan Debt on Small Business Formation." *Research Department, Federal Reserve Bank of Philidelphia,* July 2015. <u>https://www.philadelphiafed.org/-/media/research-and-data/publications/working-papers/2015/wp15-</u> <u>26.pdf</u>

<sup>viii</sup> Ingraham, Christopher. "Student debt has kept home ownership out of reach for 400,000 young families, Fed reports." *The Washington Post,* January 18, 2019. <u>https://www.washingtonpost.com/business/2019/01/18/student-debt-has-kept-home-ownership-out-reach-young-families-fed-reports/?utm\_term=.aa332f10a84c</u>

<sup>ix</sup> Bozick, Robert & Estacion, Angela. "Do student loans delay marriage? Debt repayment and family formation in young adulthood." *Demographic Research*. June 2014.

<sup>&</sup>lt;sup>i</sup> Federal Student Aid: An Office of the U.S. Department of Education. "Federal Student Loan Portfolio." <u>https://studentaid.ed.gov/sa/about/data-center/student/portfolio</u>

<sup>&</sup>lt;sup>ii</sup> Whitman, David. "Vietnam Vets and a New Student Loan Program Bring New College Scams." *The Century Foundation,* February 13, 2017. <u>https://tcf.org/content/report/vietnam-vets-new-student-loan-program-bring-new-college-scams/?agreed=1</u>



https://www.researchgate.net/publication/270079667\_Do\_student\_loans\_delay\_marriage\_Debt\_repay ment\_and\_family\_formation\_in\_young\_adulthood

<sup>x</sup> Dimon, Jamie. "JP Morgan Chase CEO Letter to Shareholders." *JP Morgan Chase*, April 4, 2019. <u>https://www.jpmorganchase.com/corporate/investor-relations/document/ceo-letter-to-shareholders-</u> 2018.pdf

<sup>xi</sup> Frotman, Seth. "Testimony of Seth Frotman Before the United States Congress House Financial Services Committee." *Student Borrower Protection Center,* March 7, 2019. <u>https://financialservices.house.gov/uploadedfiles/hhrg-116-ba00-wstate-frotmans-20190307.pdf</u>

<sup>xii</sup> National Student Loan Data System. July 23, 2019. <u>https://nslds.ed.gov/nslds/nslds\_SA/</u>

<sup>xiii</sup> Fair Credit Reporting Act 15 U.S.C § 1681. Revised September 2018. <u>https://www.ftc.gov/system/files/545a\_fair-credit-reporting-act-0918.pdf</u>

<sup>xiv</sup> Higher Education Act of 1965 [P.L. 89–329; Approved November 8, 1965] [As Amended Through P.L. 115–334, Enacted December 20, 2018].
 <u>https://legcounsel.house.gov/Comps/Higher%20Education%20Act%20Of%201965.pdf</u>